

Dear Council Members,

Since the July 9, 2019 Council meeting, new information has emerged which prompts me to ask again that you please return to the January 15, 2019 Cherry Point draft amendment which required *all* fossil fuel facilities, new or modified, unless exempted by SEPA, to obtain a County conditional use permit. Please do not adopt the June 18, 2019 draft amendment which requires existing refineries to obtain a conditional use permit *only* for projects with a capacity for expansion above 1% per three year period.

Last week a New York Times article¹ revealed that the EPA is planning to weaken rules giving local communities like ours a say in how much pollution may be legally released by nearby industrial permit holders and maintain the rules allowing industrial permit holders to apply to increase their pollution. Under EPA's new rules, once the County has issued an industrial permit the community has no say in how much pollution those permitted industries can produce. This is further confirmation that the County must do everything possible now to prevent new fossil fuel projects and prevent expansion of existing capacity.

I'm also asking again that you write the strongest possible code amendments because every day the County fails to act in accordance with the October 2018 IPCC report^{2,3} is a day closer to forcing those alive twenty or more years from now to live without what is most important in our lives today – clean air and water, adequate food, safe communities and beautiful natural places to enjoy. The 2018 IPCC report tells us that to prevent global warming from exceeding 1.5 degrees C, we must reduce greenhouse gas emissions 45% within the next eleven years or those alive just 20 years from now will suffer the worst possible consequences of climate change. The worst possible consequences of global warming would occur with 2 degrees C of warming. Global warming of 2 degrees C makes

much of the earth uninhabitable forcing the mass migration of millions of people on every continent who move away from areas made uninhabitable by rising seas, extreme heat, extreme storms, droughts, wildfires, unsafe air, acid overheated oceans depleted of sea life (including > 99% of coral reefs), disrupted agricultural cycles, inadequate food supplies, and unreliable and insufficient supplies of safe drinking water.

Blocking the path to a decent future for those alive twenty from now are those spending billions of dollars spreading anti-science, untrue information and pressuring elected officials like yourselves to *promote* fossil fuels and *obstruct* renewable energy. Under all this pressure and false information it is easy to forget the factual truths that the IPCC presented in the October 2018 report. Below are the IPCC Chapter 2 summaries (copied and pasted) with my addition of yellow highlighting to statements pertaining to reducing greenhouse gas emissions 45% by 2030 to prevent global warming from exceeding 1.5 degree C. and links to the IPCC report. I believe that thoughtful consideration of factual information about climate change and its consequences will lead all people of good faith to take immediate strong action.

Thank-you for reading my letter and considering its contents.

Sincerely,

Paula Rotondi

IPCC Chapter 2 Summaries Frequently Asked Questions What Kind of Pathways Limit Warming to 1.5°C and are we on Track?

***Summary:* There is no definitive way to limit global temperature rise to 1.5°C above pre-industrial levels. This Special Report identifies two main conceptual pathways to illustrate different interpretations.**

One stabilizes global temperature at, or just below, 1.5°C. Another sees global temperature temporarily exceed 1.5°C before coming back down. Countries' pledges to reduce their emissions are currently not in line with limiting global warming to 1.5°C. Scientists use computer models to simulate the emissions of greenhouse gases that would be consistent with different levels of warming. The different possibilities are often referred to as 'greenhouse gas emission pathways'. There is no single, definitive pathway to limiting warming to 1.5°C.

This IPCC special report identifies two main pathways that explore global warming of 1.5°C. The first involves global temperature stabilizing at or below 1.5°C above pre-industrial levels. The second pathway sees warming exceed 1.5°C around mid-century, remain above 1.5°C for a maximum duration of a few decades, and return to below 1.5°C before 2100. The latter is often referred to as an 'overshoot' pathway. Any alternative situation in which global temperature continues to rise, exceeding 1.5°C permanently until the end of the 21st century, is not considered to be a 1.5°C pathway. The two types of pathway have different implications for greenhouse gas emissions, as well as for climate change impacts and for achieving sustainable development. For example, the larger and longer an 'overshoot', the greater the reliance on practices or technologies that remove CO₂ from the atmosphere, on top of reducing the sources of emissions (mitigation). Such ideas for CO₂ removal have not been proven to work at scale and, therefore, run the risk of being less practical, effective or economical than assumed. There is also the risk that the use of CO₂ removal techniques ends up competing for land and water, and if these trade-offs are not appropriately managed, they can adversely affect sustainable development. Additionally, a larger and longer overshoot increases the risk for irreversible climate impacts, such as the onset of the collapse of polar ice shelves and accelerated sea level rise.

Countries that formally accept or 'ratify' the Paris Agreement submit pledges for how they intend to address climate change.

Unique to each country, these pledges are known as Nationally Determined Contributions (NDCs). Different groups of researchers around the world have analysed the combined effect of adding up all the NDCs. Such analyses show that current pledges are not on track to limit global warming to 1.5°C above pre-industrial levels. If current pledges for 2030 are achieved but no more, researchers find very few (if any) ways to reduce emissions after 2030 sufficiently quickly to limit warming to 1.5°C. This, in turn, suggests that with the national pledges as they stand, warming would exceed 1.5°C, at least for a period of time, and practices and technologies that remove CO₂ from the atmosphere at a global scale would be required to return warming to 1.5°C at a later date.

A world that is consistent with holding warming to 1.5°C would see greenhouse gas emissions rapidly decline in the coming decade, with strong international cooperation and a scaling up of countries' combined ambition beyond current NDCs. In contrast, delayed action, limited international cooperation, and weak or fragmented policies that lead to stagnating or increasing greenhouse gas emissions would put the possibility of limiting global temperature rise to 1.5°C above pre-industrial levels out of reach.

FAQ 2.2 What do Energy Supply and Demand have to do with Limiting Warming to 1.5°C?

Summary: Limiting global warming to 1.5°C above pre-industrial levels would require major reductions in green-house gas emissions in all sectors. But different sectors are not independent of each other, and making changes in one can have implications for another. For example, if we as a society use a lot of energy, then this could mean we have less flexibility in the choice of mitigation options available to limit warming to 1.5°C. If we use less energy, the choice of possible actions is greater – for example, we could be less reliant on technologies that remove carbon dioxide (CO₂) from the atmosphere. To stabilize global temperature at any level, 'net' CO₂ emissions would need to be reduced to zero. This means the amount

of CO₂ entering the atmosphere must equal the amount that is removed. Achieving a balance between CO₂ 'sources' and 'sinks' is often referred to as 'net zero' emissions or 'carbon neutrality'. The implication of net zero emissions is that the concentration of CO₂ in the atmosphere would slowly decline over time until a new equilibrium is reached, as CO₂ emissions from human activity are redistributed and taken up by the oceans and the land biosphere. This would lead to a near-constant global temperature over many centuries. Warming will not be limited to 1.5°C or 2°C unless transformations in a number of areas achieve the required greenhouse gas emissions reductions. Emissions would need to decline rapidly across all of society's main sectors, including buildings, industry, transport, energy, and agriculture, forestry and other land use (AFOLU). Actions that can reduce emissions include, for example, phasing out coal in the energy sector, increasing the amount of energy produced from renewable sources, electrifying transport, and reducing the 'carbon footprint' of the food we consume. The above are examples of 'supply-side' actions. Broadly speaking, these are actions that can reduce greenhouse gas emissions through the use of low-carbon solutions. A different type of action can reduce how much energy human society uses, while still ensuring increasing levels of development and well-being. Known as 'demand-side' actions, this category includes improving energy efficiency in buildings and reducing consumption of energy- and greenhouse-gas intensive products through behavioural and lifestyle changes, for example. Demand- and supply-side measures are not an either-or question, they work in parallel with each other. But emphasis can be given to one or the other. Making changes in one sector can have consequences for another, as they are not independent of each other. In other words, the choices that we make now as a society in one sector can either restrict or expand our options later on. For example, a high demand for energy could mean we would need to deploy almost all known options to reduce emissions in order to limit global temperature rise to 1.5°C above pre-industrial levels, with the potential for adverse side-effects. In

particular, a pathway with high energy demand would increase our reliance on practices and technologies that remove CO₂ from the atmosphere. As of yet, such techniques have not been proven to work on a large scale and, depending on how they are implemented, could compete for land and water. By leading to lower overall energy demand, effective demand-side measures could allow for greater flexibility in how we structure our energy system. However, demand-side measures are not easy to implement and barriers have prevented the most efficient practices being used in the past.

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Executive Summary

This chapter assesses mitigation pathways consistent with limiting warming to 1.5°C above pre-industrial levels. In doing so, it explores the following key questions: What role do CO₂ and non-CO₂ emissions play? {2.2, 2.3, 2.4, 2.6} To what extent do 1.5°C pathways involve overshooting and returning below 1.5°C during the 21st century? {2.2, 2.3} What are the implications for transitions in energy, land use and sustainable development? {2.3, 2.4, 2.5} How do policy frameworks affect the ability to limit warming to 1.5°C? {2.3, 2.5} What are the associated knowledge gaps? {2.6} The assessed pathways describe integrated, quantitative evolutions of all emissions over the 21st century associated with global energy and land use and the world economy. The assessment is contingent upon available integrated assessment literature and model assumptions, and is complemented by other studies with different scope, for example, those focusing on individual sectors. In recent years, integrated mitigation studies have improved the characterizations of mitigation pathways. However, limitations remain, as climate damages, avoided impacts, or societal co-benefits of the modelled transformations remain largely unaccounted for, while concurrent rapid technological changes, behavioural aspects, and uncertainties

about input data present continuous challenges. (high confidence) {2.1.3, 2.3, 2.5.1, 2.6, Technical Annex 2} **The Chances of Limiting Warming to 1.5°C and the Requirements for Urgent Action** Pathways consistent with 1.5°C of warming above pre-industrial levels can be identified under a range of assumptions about economic growth, technology developments and lifestyles. However, lack of global cooperation, lack of governance of the required energy and land transformation, and increases in resource-intensive consumption are key impediments to achieving 1.5°C pathways. Governance challenges have been related to scenarios with high inequality and high population growth in the 1.5°C pathway literature. {2.3.1, 2.3.2, 2.5} Under emissions in line with current pledges under the Paris Agreement (known as Nationally Determined Contributions, or NDCs), global warming is expected to surpass 1.5°C above pre-industrial levels, even if these pledges are supplemented with very challenging increases in the scale and ambition of mitigation after 2030 (high confidence). This increased action would need to achieve net zero CO₂ emissions in less than 15 years. Even if this is achieved, temperatures would only be expected to remain below the 1.5°C threshold if the actual geophysical response ends up being towards the low end of the currently estimated uncertainty range. **Transition challenges as well as identified trade-offs can be reduced if global emissions peak before 2030 and marked emissions reductions compared to today are already achieved by 2030.** {2.2, 2.3.5, Cross-Chapter Box 11 in Chapter 4} **Limiting warming to 1.5°C depends on greenhouse gas (GHG) emissions over the next decades, where lower GHG emissions in 2030 lead to a higher chance of keeping peak warming to 1.5°C (high confidence). Available pathways that aim for no or limited (less than 0.1°C) overshoot of 1.5°C keep GHG emissions in 2030 to 25–30 GtCO₂e yr⁻¹ in 2030 (interquartile range).** This contrasts with median estimates for current unconditional NDCs of 52–58 GtCO₂e yr⁻¹ in 2030. Pathways that aim for limiting warming to 1.5°C by 2100 after a temporary temperature overshoot rely on large-scale deployment of carbon dioxide removal (CDR)

measures, which are uncertain and entail clear risks. In model pathways with no or limited overshoot of 1.5°C, global net anthropogenic CO₂ emissions decline by about 45% from 2010 levels by 2030 (40–60% interquartile range), reaching net zero around 2050 (2045–2055 interquartile range). For limiting global warming to below 2°C with at least 66% probability CO₂ emissions are projected to decline by about 25% by 2030 in most pathways (10–30% interquartile range) and reach net zero around 2070 (2065–2080 interquartile range).¹ {2.2, 2.3.3, 2.3.5, 2.5.3, Cross-Chapter Boxes 6 in Chapter 3 and 9 in Chapter 4, 4.3.7} Limiting warming to 1.5°C implies reaching net zero CO₂ emissions globally around 2050 and concurrent deep reductions in emissions of non-CO₂ forcers, particularly methane (high confidence). Such mitigation pathways are characterized by energy-demand reductions, decarbonization of electricity and other fuels, electrification of energy end use, deep reductions in agricultural emissions, and some form of CDR with carbon storage on land or sequestration in geological reservoirs. Low energy demand and low demand for land- and GHG-intensive consumption goods facilitate limiting warming to as close as possible to 1.5°C. {2.2.2, 2.3.1, 2.3.5, 2.5.1, Cross-Chapter Box 9 in Chapter 4}. In comparison to a 2°C limit, the transformations required to limit warming to 1.5°C are qualitatively similar but more pronounced and rapid over the next decades (high confidence). 1.5°C implies very ambitious, internationally cooperative policy environments that transform both supply and demand (high confidence). {2.3, 2.4, 2.5} Policies reflecting a high price on emissions are necessary in models to achieve cost-effective 1.5°C pathways (high confidence). Other things being equal, modelling studies suggest the global average discounted marginal abatement costs for limiting warming to 1.5°C being about 3–4 times higher compared to 2°C over the 21st century, with large variations across models and socio-economic and policy assumptions. Carbon pricing can be imposed directly or implicitly by regulatory policies. Policy instruments, like technology policies or performance standards, can complement explicit carbon

pricing in specific areas. {2.5.1, 2.5.2, 4.4.5} Limiting warming to 1.5°C requires a marked shift in investment patterns (medium confidence). Additional annual average energy-related investments for the period 2016 to 2050 in pathways limiting warming to 1.5°C compared to pathways without new climate policies beyond those in place today (i.e., baseline) are estimated to be around 1 Kyoto-GHG emissions in this statement are aggregated with GWP-100 values of the IPCC Second Assessment Report.

96 Chapter 2 Mitigation Pathways Compatible with 1.5°C in the Context of Sustainable Development 2830 billion USD₂₀₁₀ (range of 150 billion to 1700 billion USD₂₀₁₀ across six models). Total energy-related investments increase by about 12% (range of 3% to 24%) in 1.5°C pathways relative to 2°C pathways. Average annual investment in low-carbon energy technologies and energy efficiency are upscaled by roughly a factor of six (range of factor of 4 to 10) by 2050 compared to 2015, overtaking fossil investments globally by around 2025 (medium confidence). Uncertainties and strategic mitigation portfolio choices affect the magnitude and focus of required investments. {2.5.2} Future Emissions in 1.5°C Pathways Mitigation requirements can be quantified using carbon budget approaches that relate cumulative CO₂ emissions to global mean temperature increase. Robust physical understanding underpins this relationship, but uncertainties become increasingly relevant as a specific temperature limit is approached. These uncertainties relate to the transient climate response to cumulative carbon emissions (TCRE), non-CO₂ emissions, radiative forcing and response, potential additional Earth system feedbacks (such as permafrost thawing), and historical emissions and temperature. {2.2.2, 2.6.1} Cumulative CO₂ emissions are kept within a budget by reducing global annual CO₂ emissions to net zero. This assessment suggests a remaining budget of about 420 GtCO₂ for a two-thirds chance of limiting warming to 1.5°C, and of about 580 GtCO₂ for an even chance (medium confidence). The remaining carbon budget is defined here as cumulative CO₂ emissions from the start of 2018 until the time of net zero global emissions for global warming

defined as a change in global near-surface air temperatures. Remaining budgets applicable to 2100 would be approximately 100 GtCO₂ lower than this to account for permafrost thawing and potential methane release from wetlands in the future, and more thereafter. These estimates come with an additional geophysical uncertainty of at least ± 400 GtCO₂, related to non-CO₂ response and TCRE distribution. Uncertainties in the level of historic warming contribute ± 250 GtCO₂. In addition, these estimates can vary by ± 250 GtCO₂ depending on non-CO₂ mitigation strategies as found in available pathways. {2.2.2, 2.6.1} Staying within a remaining carbon budget of 580 GtCO₂ implies that CO₂ emissions reach carbon neutrality in about 30 years, reduced to 20 years for a 420 GtCO₂ remaining carbon budget (high confidence). The ± 400 GtCO₂ geophysical uncertainty range surrounding a carbon budget translates into a variation of this timing of carbon neutrality of roughly ± 15 –20 years. If emissions do not start declining in the next decade, the point of carbon neutrality would need to be reached at least two decades earlier to remain within the same carbon budget. {2.2.2, 2.3.5} Non-CO₂ emissions contribute to peak warming and thus affect the remaining carbon budget. The evolution of methane and sulphur dioxide emissions strongly influences the chances of limiting warming to 1.5°C. In the near-term, a weakening of aerosol cooling would add to future warming, but can be tempered by reductions in methane emissions (high confidence). Uncertainty in radiative forcing estimates (particularly aerosol) affects carbon budgets and the certainty of pathway categorizations. Some non-CO₂ forcers are emitted alongside CO₂, particularly in the energy and transport sectors, and can be largely addressed through CO₂ mitigation. Others require specific measures, for example, to target agricultural nitrous oxide (N₂O) and methane (CH₄), some sources of black carbon, or hydrofluorocarbons (high confidence). In many cases, non-CO₂ emissions reductions are similar in 2°C pathways, indicating reductions near their assumed maximum potential by integrated assessment models. Emissions of N₂O and NH₃ increase in some pathways with strongly increased bioenergy demand. {2.2.2,

2.3.1, 2.4.2, 2.5.3} The Role of Carbon Dioxide Removal (CDR) All analysed pathways limiting warming to 1.5°C with no or limited overshoot use CDR to some extent to neutralize emissions from sources for which no mitigation measures have been identified and, in most cases, also to achieve net negative emissions to return global warming to 1.5°C following a peak (high confidence). The longer the delay in reducing CO₂ emissions towards zero, the larger the likelihood of exceeding 1.5°C, and the heavier the implied reliance on net negative emissions after mid-century to return warming to 1.5°C (high confidence). The faster reduction of net CO₂ emissions in 1.5°C compared to 2°C pathways is predominantly achieved by measures that result in less CO₂ being produced and emitted, and only to a smaller degree through additional CDR. Limitations on the speed, scale and societal acceptability of CDR deployment also limit the conceivable extent of temperature overshoot. Limits to our understanding of how the carbon cycle responds to net negative emissions increase the uncertainty about the effectiveness of CDR to decline temperatures after a peak. {2.2, 2.3, 2.6, 4.3.7} CDR deployed at scale is unproven, and reliance on such technology is a major risk in the ability to limit warming to 1.5°C. CDR is needed less in pathways with particularly strong emphasis on energy efficiency and low demand. The scale and type of CDR deployment varies widely across 1.5°C pathways, with different consequences for achieving sustainable development objectives (high confidence). Some pathways rely more on bioenergy with carbon capture and storage (BECCS), while others rely more on afforestation, which are the two CDR methods most often included in integrated pathways. Trade-offs with other sustainability objectives occur predominantly through increased land, energy, water and investment demand. Bioenergy use is substantial in 1.5°C pathways with or without BECCS due to its multiple roles in decarbonizing energy use. {2.3.1, 2.5.3, 2.6.3, 4.3.7} Properties of Energy and Land Transitions in 1.5°C Pathways The share of primary energy from renewables increases while coal usage decreases across pathways limiting warming to 1.5°C with no or limited overshoot (high confidence). By

2050, renewables (including bioenergy, hydro, wind, and solar, with direct-equivalence method) supply a share of 52–67% (interquartile range) of primary energy in 1.5°C pathways with no or limited overshoot; while the share from coal decreases to 1–7% (interquartile range),

972 Mitigation Pathways Compatible with 1.5°C in the Context of Sustainable Development Chapter 2 with a large fraction of this coal use combined with carbon capture and storage (CCS). From 2020 to 2050 the primary energy supplied by oil declines in most pathways (–39 to –77% interquartile range). Natural gas changes by –13% to –62% (interquartile range), but some pathways show a marked increase albeit with widespread deployment of CCS. The overall deployment of CCS varies widely across 1.5°C pathways with no or limited overshoot, with cumulative CO₂ stored through 2050 ranging from zero up to 300 GtCO₂ (minimum–maximum range), of which zero up to 140 GtCO₂ is stored from biomass. Primary energy supplied by bioenergy ranges from 40–310 EJ yr^{–1} in 2050 (minimum–maximum range), and nuclear from 3–66 EJ yr^{–1} (minimum–maximum range). These ranges reflect both uncertainties in technological development and strategic mitigation portfolio choices. {2.4.2} 1.5°C pathways with no or limited overshoot include a rapid decline in the carbon intensity of electricity and an increase in electrification of energy end use (high confidence). By 2050, the carbon intensity of electricity decreases to –92 to +11 gCO₂ MJ^{–1} (minimum–maximum range) from about 140 gCO₂ MJ^{–1} in 2020, and electricity covers 34–71% (minimum–maximum range) of final energy across 1.5°C pathways with no or limited overshoot from about 20% in 2020. By 2050, the share of electricity supplied by renewables increases to 59–97% (minimum–maximum range) across 1.5°C pathways with no or limited overshoot. Pathways with higher chances of holding warming to below 1.5°C generally show a faster decline in the carbon intensity of electricity by 2030 than pathways that temporarily overshoot 1.5°C. {2.4.1, 2.4.2, 2.4.3} Transitions in global and regional land use are found in all pathways limiting global warming to 1.5°C with no

or limited overshoot, but their scale depends on the pursued mitigation portfolio (high confidence). Pathways that limit global warming to 1.5°C with no or limited overshoot project a 4 million km² reduction to a 2.5 million km² increase of non-pasture agricultural land for food and feed crops and a 0.5–11 million km² reduction of pasture land, to be converted into 0-6 million km² of agricultural land for energy crops and a 2 million km² reduction to 9.5 million km² increase in forests by 2050 relative to 2010 (medium confidence). Land-use transitions of similar magnitude can be observed in modelled 2°C pathways (medium confidence). Such large transitions pose profound challenges for sustainable management of the various demands on land for human settlements, food, livestock feed, fibre, bioenergy, carbon storage, biodiversity and other ecosystem services (high confidence). {2.3.4, 2.4.4}

Demand-Side Mitigation and Behavioural Changes Demand-side measures are key elements of 1.5°C pathways. Lifestyle choices lowering energy demand and the land- and GHG-intensity of food consumption can further support achievement of 1.5°C pathways (high confidence). **By 2030 and 2050, all end-use sectors (including building, transport, and industry) show marked energy demand reductions in modelled 1.5°C pathways, comparable and beyond those projected in 2°C pathways. Sectoral models support the scale of these reductions.** {2.3.4, 2.4.3, 2.5.1}

Links between 1.5°C Pathways and Sustainable Development Choices about mitigation portfolios for limiting warming to 1.5°C can positively or negatively impact the achievement of other societal objectives, such as sustainable development (high confidence). **In particular, demand-side and efficiency measures, and lifestyle choices that limit energy, resource, and GHG-intensive food demand support sustainable development (medium confidence). Limiting warming to 1.5°C can be achieved synergistically with poverty alleviation and improved energy security and can provide large public health benefits through improved air quality, preventing millions of premature deaths.** However, specific mitigation measures, such as bioenergy, may result in trade-offs that require consideration. {2.5.1, 2.5.2, 2.5.3}

References

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Frequently Asked Questions pages 159-161 FAQ 2.1 What Kind of Pathways Limit Warming to 1.5°C and are we on Track?