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Chapter Nine Recreation

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Introduction

9 10 11 Recreational opportunities in Whatcom County are abundant. The County's geography and its natural features contribute greatly to opportunities for recreation. Bounded by sea and forested mountains, with wide open vistas, and vibrant flowing rivers, streams, and tranquil lakes, Whatcom County is a perfect spot for residents and visitors alike who seek a wide variety of outdoor recreational experiences.

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Recreation is a vital component to the rich quality of life enjoyed by many Whatcom County residents and visitors. Whether formal or informal, public or private, indoor or outdoor, Whatcom County has become a regional destination for many recreational enthusiasts, and has attracted many new residents who now call Whatcom County "home". This chapter explores many of the key issues involved in maintaining the high quality of Whatcom County's existing recreational services and facilities, and also outlines strategies in the form of goals and policies that support the provision of expanded recreational services and facilities.

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Reason for Change: Adding new Introduction, and moving Purpose section below Introduction

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Purpose

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44 45 This The primary focus of this chapter provides is on goals and policies that support for park and recreation facilities designed to serve Whatcom County as a whole. H does not focus extensively on open space resource areas which are addressed under land use. Nor does it address neighborhood parks which are also discussed under land use in the urban growth area section. This chapter also adopts by reference the entire Whatcom County's first Comprehensive Parks and Recreation Open Space Plan (CPROS Plan) was adopted in 1989 as part of Whatcom County's pre-growth management comprehensive land use plan. The CPROS Plan is regularly updated by the County Parks and Recreation Department in accordance with Washington State Recreation and Conservation Office requirements to retain eligibility for certain funding programs. This chapter relies on the CPROS Plan which includes background historical information on Whatcom County's communities; on Parks and Recreation public participation processes; it outlines, standards for park and trail development, recreation, and senior services, programs and an action plan contains policies that support implementation of for providing park and recreation facilities facility goals. The goals and policies in this plan chapter repeat echo most many of the goals and policies found in the Comprehensive Park and Recreation Open Space Plan. In addition, this chapter also adopts, by reference, the entire Whatcom County Pedestrian & Bicycle Plan and the

1991 Natural Heritage Plan also support and inform many of the goals and policies of this chapter.

Reason for Change: Updates references, and chapter relationship to other plans

Background Summary

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Recreation has always played an important role in the quality of life for Whatcom County residents. Choices to play abound with three national wilderness areas, a national forest, one national park, two national recreation areas, three state parks and multitude of county and local parks and trails all located within the County.

Recreation provides health and social benefits while contributing to the economics of the community supporting tourism, hospitality businesses, equipment manufacturers and retailers and area outfitters. Recreational opportunities and abundance of parks and trails is often used as a recruitment tool by area businesses and institutions.

The continued availability of diverse and numerous recreational opportunities will play a key role in ensuring a high quality of life for future generations in Whatcom County.

Reason for Change: New Background Summary text to replace existing, and changes its location within chapter

Process

In August 1989, Whatcom County adopted a its first Comprehensive Parks and Recreation Open Space Plan, and subsequently this plan was adopted as an part of official the Optional Recreation element Element of the county's County's comprehensive plan. Subsequently, in July 1991, the Whatcom County Council adopted Preserving a Way of Life: A Natural Heritage Plan for Whatcom County. In 1991, the Whatcom County Council approved a resolution that endorsed "Preserving a Way of Life: A Natural Heritage Plan for Whatcom County" This plan has some overlap with the Comprehensive Park and Recreation Open Space Plan but. The Natural Heritage Plan focuses primarily on a vision that supports preservation and conservation of on preserving and protecting natural areas in the county without necessarily assuming they the need to be infor public ownership. The Natural Heritage Plan was adopted by resolution with reference to specific goals; several goals were modified and others deferred to future consideration. In preparation for this plan, the Parks Commission recommended some updated policies from the 1989 Comprehensive Park and Recreation Open Space Plan. These have been incorporated here and in the parks plan. This plan chapter specifically adopts references the updated Comprehensive Park and Recreation

Open Space <u>(CPROS)</u> Plan, while utilizing the Natural Heritage Plan, and the <u>Whatcom County Pedestrian and Bicycle Plan, all</u> as a background documents.

Reason for Change: Modified sentence structure and corrections to spelling based on comments made by the Planning Commission on 8/13/2015. Also, based on recommendations from the Whatcom County Parks and Recreation Commission, reference to: "Preserving a Way of Life: A Natural Heritage Plan for Whatcom County" is proposed to be maintained as a background document; and instead of adopting or incorporating by reference the Whatcom County Comprehensive Parks, Recreation and Open Space Plan (CPROS Plan) and the Whatcom County Pedestrian & Bicycle Plan, these plans are proposed to be specifically listed as background and visioning documents that support: parks, recreation, and open space goals, and preservation and conservation of natural areas

Existing Parks and Recreation facilities and services are responsive to an increasing resident population, and must also serve an increasing visitor population as Whatcom County becomes more and more a regional recreation destination.

In regards to existing Whatcom County Park system capacity, draft 2014 CPROS Plan, states, that: "In 2012, the Whatcom County Park system had over 732,000 visitations to parks and trails, and 186,000 visitations in senior services. In general, most park areas and facilities are currently meeting visitor needs. Many parks have additional capacity or with improvements can accommodate greater user numbers without compromising the visitor's experience or the parks resources."

A joint planning effort between Whatcom County Parks and Recreation Department and Whatcom County Planning & Development Services Department ensures that Parks & Recreation capital facilities improvement projects that are identified in the CPROS Plan, are consistent with Whatcom County Comprehensive Plan Parks & Recreation Level of Service (LOS) standards (adopted in WCCP Chapter 4), along with a six year financing plan for improvement projects, addressed as part of the WCCP Capital Facilities Element.

 Whatcom County Parks and Recreation Department plays an essential role in providing recreation services and facilities to county residents and visitors, and in the long range planning that is needed to accommodate future parks, recreation and open space needs in the county during the next 20 years of growth that this chapter of the WCCP seeks to guide and support. The CPROS Plan is a separate document from the Whatcom County Comprehensive Plan (WCCP), and is established for distinct but overlapping purposes. The CPROS Plan should be read alongside this chapter of the WCCP, as it informs many of the Issues, Goals, and Policies that are outlined in the following pages of this chapter.

Reason for Change: New language added to clarify relationship between CPROS Plan and WCCP

GMA Goals, and County-Wide Planning Policies, and Visioning Community Value Statements

This chapter addresses—supports fulfillment of several Growth Management Act (GMA) goals, including: Goal #9, Open Space and Recreation, and GMA Goal #12, Public Facilities and Services, and Goal # 13, Historic Preservation by directly by addressing parks and recreation—needs services and facility needs. Habitat and other open space needs—resources are also addressed, briefly considered in this chapter, but are more completely—addressed elsewhere in this plan in the land use and environment chapters of this plan, in Chapter 2 and Chapter 11, respectively. Similarly, this chapter addresses Section H, Open Space/Greenbelt Corridors of the County-wide Planning Policies (CWPP). It also partially addresses CWPP Policy K (1) by identifying needs for recreation facilities. This chapter also addresses value statement #1 under Open Space and Recreation—which encourages retention/development of recreational opportunities along with other open space categories.

Reason for Change: Community Vision/Value Statements are flagged for review and update or deletion

GMA Requirements

The Growth Management Act specifies recreation as an optional element of the comprehensive plan. This chapter supports implementation of Growth Management Act (Chapter 36.70A RCW) provisions that encourage counties to adopt an optional "Recreation Element" under RCW 36.70A.080(1)(c). This chapter is coordinated and consistent with other GMA Comprehensive Plan elements such as the Land Use element which includes Open Space & Environment; Capital Facilities; Transportation; and Economics. It is responsive to, informs, and relies on the Whatcom County Parks, Recreation, and Open Space (CPROS Plan).

Reason for Change: Updated to more accurately reflect GMA requirements

Background Summary

Leisure time is a relatively new concept to Americans. It was not too long ago that the average American worked 48 hours per week and children had daily chores. Today more leisure time is generally available.

However, too much leisure time can be a problem if not channeled wisely. Our rapidly changing lifestyles have brought about many frustrations which frequently manifest in juvenile delinquency, alcohol and drug abuse and other misuses of leisure time. For the younger generation, especially those who find it difficult to

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44 45 of leisure time. If Americans are provided with opportunities to use leisure time in socially and personally satisfying ways, many problems can be avoided. Recreation not only provides a diversion and refreshment from the pace of our complex lives, but it also enriches our mental health.

obtain gainful and meaningful employment, it is a real challenge to make wise use

With the existence of two National Forests, the North Cascades National Park, Washington State Department of Natural Resources land, three state parks and land held by private timber companies within Whatcom County, it is hard to believe there is an additional need for public open space.

However, most public land cited above is located in the eastern two-thirds of the county and little public land is available near the population centers. With the county now undergoing a major shift towards urban development, the public is becoming aware of the lost opportunities for close-in public open space. Added to this concern is the fact that while Whatcom County has more than 130 miles of saltwater shoreline, only about 6% is currently accessible to the public. Nearly everyday the opportunity for additional public access is reduced as land is developed.

In years past, the primary responsibility of Whatcom County Department of Parks and Recreation has been to offer recreation programs and manage park facilities. With the need to preserve and manage open space, the department could soon become a steward of the land.

It is with the need to preserve open space and shoreline access and to expand recreation services for a growing population that the recreation chapter of the comprehensive plan is adopted, as the county has undergone considerable population growth and new concerns for the environment and livability have become prominent.

Reason for Change: Modified to reflect updated information, and changes to location within the Chapter

Issues, Goals, and Policies

The following policies and design standards apply to the acquisition and/or development of day useregional parks, multi-use camping areas, trail systems, specialized facilities, and shoreline access areas and recreation resource management areas (Maps Maps 22 and 239-1 and 9-2).

Reason for Change: Existing Map 22 and Map 23 are modified and renumbered as Map 9-1 and 9-2, respectively. Based on public comment, the Whatcom County Parks and Recreation Commission recommended that existing Recreation Resource Management Areas (RRMA's) that are identified on existing Map 22 be removed from Chapter 9 maps, and also recommended that text references to RRMA's be flagged for deletion throughout the chapter. In addition, the above reference to "shoreline access areas" in "Issues, Goals, and Policies" refers to existing Map 23 which identifies shoreline recreation areas with public access. Map 23 is modified and renumbered as Map 9-2, and the proposed focus of new Map 9-2 is to support future development of conceptual trail corridors that are identified on this map. Note: Shoreline Access Areas that are shown on existing Map 23 are proposed for deletion because Shoreline Access Areas are addressed in greater depth in the Whatcom County CPROS Plan.

Day Use Parks Regional Parks

Day use parks are large rRegional parks include day use parks that are designed to offer a wide range of passive day use activities. They often contain facilities or recreation opportunities that county residents are willing to travel some distance to reach. In most cases, they are located in the rural areas of the county, although there are some exceptions. Often a feature will dominate the site. Examples are the farmstead at Hovander Park, the nature interpretative areas at Tennant Lake and the lake shoreline at Samish Park.

21 22 23	Goal 9A:	Address county-wide recreational needs by adequate provision of day use regional parks.
24 25 26 27 28	Policy 9A-1:	Because the cities currently provide the highly developed urban parks, the county's County's role should be to provide rural day useregional parks that are centered around a unique feature or recreation opportunity.
29 30 31 32	Policy 9A-2:	Because of the unique features of the site, location within the county is not too important although they must have good road access.
33 34 35 36 37	Policy 9A-3:	Development standards will vary according to the use intended. For the intensive use park areas, all facilities and improvements should be built to a high standard and designed to be easily maintained.
38 39 40	Policy 9A-4:	All parks must be designed to create a minimal impact upon surrounding property and to the site itself.
41 42 43	Policy 9A-5:	Day use Regional parks should be designed with one entrance and control point so that entrance fees can be charged.
44 45	Policy 9A-6:	If possible, day useregional parks should be located on an existing or proposed trail route.

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Policy 9A-7: The parks should be designed to accommodate a range of age

groups, accessibility and interests.

5 | Policy 9A-8: 6

The county County should only accept sites that meet the above

standards.

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Reason for Change: References to "day use" parks are changed to "regional parks" which is a broader category of park; these updates correspond with proposed changes to the Whatcom County Comprehensive Parks, Recreation, and Open Space (CPROS Plan)

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Multi Use Camping Parks

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16 17 Multi-use camping parks provide camping opportunities in addition to other uses. Lighthouse Marine Park and Silver Lake Park fit this category. The type of camping can vary from primitive camp sites to the full-service RV site. It should be recognized that much of the camping activity use will be from non-county residents.

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Goal 9B:	Provide multi-use camping parks to serve county resident
	needs as well as provide a tourism draw.

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Policy 9B-1: All the policy statements and design standards for day

useregional parks should also apply to multi-use camping parks.

Policy 9B-2:

Because camping parks will attract many non-county residents, they should be recognized for their tourism value but at the same time county residents should not subsidize the cost of

camping.

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Policy 9B-3:

A wide variety of camping types should be offered including

primitive sites, tent sites, full-service RV sites and group

camping areas.

34 Policy 9B-4:

The camping areas should be physically separated from the other parts of the park with the ability to be closed off during

winter months.

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Policy 9B-5:

Most large camping areas should be designed to a high standard

with full-service hookups, flush toilets and rest rooms, showers,

laundry and other support facilities.

42 Policy 9B-6:

Future Park development should consider the financial ability of the countyCounty, and should focus on existing park lands

before considering further acquisition.

Reason for Change: References to "day use" parks are changed to "regional parks" (which is a broader category of park); this change corresponds with proposed updates to Comprehensive Parks, Recreation, and Open Space (CPROS Plan)

Trail Systems

Trail systems include unpaved foot trails, paved and unpaved multi-use trails and paved bike paths. Multi-use trails are designed for two or more of the following activities: bicycle riding, mountain bike riding, walking and hiking, and horseback riding. Unpaved foot paths are primarily for walking and hiking, although a compacted gravel surface is suitable for mountain bikes as well.

While essentially all trails are suitable for foot traffic, bicyclists and horseback riders find many trails not adequately maintained or built to appropriate construction standards. Poorly built or maintained trails are less enjoyable to travel and can induce damage to the environment. User conflicts may occur between all three groups. Horseback riders often express concern with mountain bikes that suddenly appear at a bend or rise in the trail, spooking the animal and endangering both riders. Hikers complain about similar problems, but are generally more concerned with personal safety and damage to trails caused by the two rider groups. Motorized (ORV) use of trails is generally incompatible with non-motorized use for Noise and safety issues and environmental impacts preclude motorbikes from most of the trails identified in this plan. Solutions to user conflicts require some separation of use by designating specific loops or segments for particular users. Hikers comprise the largest user group, but tend to have the lowest impact on the trail. Although all trails are essentially available for hiking, trails that are particularly narrow, steep, or fragile, and those subject to heavy pedestrian use should be designated for hikers only. In addition, trails, loops or alternate routes should be designated for the horseback and mountain bike rider groups where conditions warrant.

Properly built and maintained old logging roads in reforested areas provide some of the best riding trails since they are much wider than a footpath for easier passing, and their base is usually firm and less prone to damage. It is not enough, however, to simply direct horses and bikes to old road grades. They are often seeking the same views and aesthetic experience that hikers wish. Some trails will therefore need to be improved to a higher standard to accommodate the use. On shared routes, appropriate design elements need to be implemented to avoid conflicts and to enhance the trail experience for each group.

The difficulties in obtaining continuous access through private lands is a major issue in trail development that can discourage citizens, planners and administrators from pursuing what might otherwise be a worthwhile project. Access is usually obtained by way of gift or purchase of an easement or parcel of land containing the trail corridor. On private timber land, access is normally permitted in most areas on an

informal basis with the understanding that closures may occur due to logging, fire danger or other circumstances. Horse club volunteers have been successful in obtaining permission to construct new trails on private and state timber land with and without formal easements.

In developed areas of the county where multiple properties are involved, the task becomes more complicated since lack of participation by one landowner can obstruct the trail. Concerns range from vandalism, fire and nuisances to liability and invasion of privacy. In most cases, trail design, careful facility planning and public education will help avoid these problems. An existing statute (RCW 4.24.210) already offers some protects protections to landowners from liability where they allow public access to their land without charge. Where access is denied, an alternate needsalternatives should to be considered.

 A friendly alternative, the "handshake agreement," has been experimented with in some areas and found to be successful in most instances (see "Pathways Across America," Spring 1989 newsletter, by the American Hiking Society and the National Park Service). Here, a reluctant landowner is approached with the plan and asked to allow public access for an indefinite period, while retaining the right to close the trail at any time if problems should occur. The trail is closed once a year to help avoid problems with adverse possession. The experience has been that once a trail is developed, impacts to the landowner are found to be minimal or nonexistent, initial fears are dispelled and the trail remains open indefinitely. Rarely are the agreements withdrawn. Later, the land owner may find it advantageous to grant an easement or sell the property for permanent public use, thereby reducing property taxes.

Reason for Change: Recommend deletion, outdated information

In 2001, Whatcom County formed the Whatcom County Bicycle/Pedestrian Advisory Committee. The Whatcom County Bicycle/Pedestrian Advisory Committee (BPAC) developed the Whatcom County Pedestrian and Bicycle Plan. The Whatcom County Council adopted the Plan, by resolution, on May 6, 2003. The plan makes recommendations with regard to facility type, primary and secondary routes, design guidelines, safety and education. Additionally the plan includes strategies for implementation that addresses priority projects, acquisition, development, maintenance and administration of bicycle routes. The Whatcom County Pedestrian and Bicycle Plan provides a basis for many of the goals and policies of this chapter and is considered an important background/reference document that contributes to the Recreation optional element of Whatcom County's Comprehensive Plan. This plan specifically adopts and incorporates the most recent Whatcom County Bicycle Plan.

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2 Pedestrian and Bicycle Plan as a reference document only, and not incorporate it by 3 reference 4 5 Goal 9C: Expand outdoor recreation opportunities for county 6 residents by providing enjoyable trails for hiking, 7 horseback riding, bicycling, walking, boating, and other 8 trail activities in a safe environment. 9 Trails should be interesting and attractive. Trails which follow 10 Policy 9C-1: 11 natural water courses, pass significant natural resources, 12 traverse interesting scenery or cross areas of outstanding 13 beauty provide interesting and enjoyable experiences for the 14 trail user. 15 Policy 9C-2: Trails should be looped and interconnected to provide a variety 16 17 of trail lengths and destinations. Incorporate existing and proposed trails into a comprehensive and integrated system of 18 looped and interconnected trails which give users a wide choice 19 20 of routes and environments. 21 22 Reason for Change: Recreation Action Plan Item No. 25 is proposed to replace 23 Policy 9C-2 24 25 Policy 9C-3: Trails should link other recreational uses in the Foothills area 26 and connect to existing trail systems in the National Forest and 27 state land. 28 29 Policy 9C-4: The wet climate of Whatcom County may preclude extensive 30 multi-use of some trails or require seasonal limitations on their use. Trail routes should take into account soil conditions, steep 31 slopes, surface drainage and other physical limitations that 32 33 could impact the areas from over-use. 34 35 Policy 9C-5: Bicycle trails should provide opportunities for the recreational 36 rider as well as the touring and commuter bicyclist. 37 38 Policy 9C-6: Bicycle routes and paths should minimize the conflicts between motorists and bicyclists. 39 40 41 Policy 9C-7: Hiking trails should have a variety of lengths and grades for the casual stroller as well as the serious hiker and when practicable, 42 43 be accessible.

Reason for Change: Modified to update information, and to list Whatcom County

1 2 3 4	Policy 9C-8:	Hiking trails should reach areas of natural beauty with the purpose of permitting the hiker to seek areas of solitude and get away from the built environment.
5 6 7	Policy 9C-9:	Equestrian trails should be accessible usable most of the year. Some equestrian trails should be close-in to the urban areas.
, 8 9 10	Policy 9C-10:	Adequate parking, signage, trash receptacles, and toilet facilities should be provided at all major trailheads.
11 12		e: Based on Recommendations made by the Planning Commission y 9C-10 is modified to correct punctuation
13 14 15 16 17	Policy 9C-11:	Where public funds are used to construct or maintain dikes, levees or revetments, public access should be encouraged for trail purposes, where appropriate.
17 18 19 20 21	Policy 9C-12:	Water trails for non-motorized boats should be identified with provisions made for parking, launching areas, and places of interest along the water route where boats can land.
22 23 24	Policy 9C-13:	Work toward partnering with other agencies and the public to accomplish recreational goals.
25 26 27 28	Policy 9C-14:	Investigate multi-solutions that will accommodate several county goals, such as recreation, water retention, and flood prevention measures, utilizing a similar piece of property.
29 30 31	Policy 9C-15:	Sharing of corridors for major utilities, trails and other transportation rights-of-way is encouraged when not in conflict with goals to protect wildlife, public health and safety.
32 33 34 35 36 37 38 39	Policy 9C-16:	Implement the goals, policies and recommendations of the latest Whatcom County Bicycle Plan and continue to update the plan as needs and conditions change. Implement the goals, policies and recommendations of the latest Whatcom County Pedestrian and Bicycle Plan that are consistent with this plan and within the County's fiscal capabilities.
40 41		e: Recreation Action Plan Items No. 35 and No. 36 is modified and ce text in existing Policy 9C-16
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Promote the integration of trails within subdivisions, planned

unit developments and other development proposals that

Policy 9C-17:

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1 provide internal circulation and connect to nearby recreational 2 opportunities. 3 4 Policy 9C-18: Acquisition of and planning for trail corridors should be 5 encourages encouraged as new subdivisions and development 6 occurs, if the trail has been identified in a park, trail, open space 7 or other plan adopted by Whatcom County. 8 9 Policy 9C-19: Continue to update the trails inventory to identify all designated 10 and non-designated trails in the county. 11 Reason for Change: Recreation Action Plan Item No. 26 is proposed as Policy 9C-19 12 13 14 Policy 9C-20: Work with private property owners and developers to acquire 15 trail corridors or easements. Monitor land development proposals to ensure that existing trails are not lost. Continue to 16 17 support the County's long range parks and recreation vision of developing a county-wide trail network, while respecting 18 property rights, and working collaboratively with willing 19 20 landowners to acquire easements or property for public trails 21 when opportunities exist. 22 23 Reason for Change: Recreation Action Plan Item No. 27 is modified and proposed as 24 Policy 9C-20 in response to Planning Commission discussion on 8/13/2015; public 25 comment received on 8/13/15 & 8/14/15; and County Parks input on 8/20/15 & 26 8/21/15 27 28 Policy 9C-21: Provide non-motorized access to regional recreational and 29 outstanding scenic areas in the county. 30 31 Reason for Change: Recreation Action Plan Item No. 28 is proposed as Policy 9C-21 32 33 Policy 9C-22: Reduce conflicts between the various trail user groups and 34 provide appropriate signage. 35 Reason for Change: Recreation Action Plan Item No. 29 is proposed as Policy 9C-22 36 37 38 Policy 9C-23: Provide bike lanes or wide shoulders where appropriate for trail 39 corridor connection in conjunction with major road 40 improvements. 41 42 Reason for Change: Recreation Action Plan Item No. 30 is modified and proposed as Policy 9C-23 based on 9/10/15 Planning Commission recommendations to add new 43 44 language that reads "for trail corridor connection"

Specialized Recreation Areas

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Specialized areas include nature interpretative centers and small park sites, including those related to Urban Growth Areas, Rural Communities, and neighborhood developments.

Goal 9D:	Provide specialized recreation areas taking advantage of
	unique opportunities to serve both county residents and
	visitors.

Policy 9D-1: Because these facilities are unique, adopt specific standards for

each one individually.

Policy 9D-2: Explore need for neighborhood community parks as

undeveloped areas of county increase in density.

Reason for Change: Reference to "neighborhood" parks is changed to "community" parks, a broader category of park that better reflects intent of goal

Policy 9D-3: Encourage development of sport field complexes to meet the

needs of organized recreation activities, using public and private

partnerships where possible.

Policy 9D-4: Promote the integration of recreational and open space

opportunities in subarea planning, subdivisions and other

development proposals.

Policy 9D-5: The dedication and acquisition of open space and recreation

opportunities should be encouraged as new subdivisions and

development occurs.

Shoreline Access Areas

Shoreline access areas include saltwater beaches and bluffs, rivers and streams and lake frontage. Access may be via a public park area, a street end, or just a trail easement. Access includes both physical access to the water and visual access from points above (Map 23). An excellent source of information about existing and proposed future recreational opportunities featuring shorelines is the Whatcom County Comprehensive Parks, Recreation, and Open Space Plan (CPROS Plan). The CPROS Plan contains detailed information and maps which identify waterfront and shoreline recreational opportunities on both public and private shorelines across the county.

Reason for Change: The above section on "Shoreline Access Areas" in existing Chapter 9 contains a reference to existing Map 23 which identifies shoreline recreation areas with public access. Map 23 has been modified and is renumbered as proposed Map 9-2. The proposed focus of new Map 9-2 is to support future development of conceptual trail corridors that are identified on this map. Shoreline Access Areas that are shown on existing Map 23 are not shown on proposed Map 9-2 because shoreline access areas are more fully addressed in the Whatcom County CPROS Plan.

1	Goal 9E:	Recognize the shoreline as one of Whatcom County's
2		unique assets and provide adequate physical and visual
3		access for present and future generations.
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5	Policy 9E-1:	As economically feasible, acquire for public use as much of the
6		saltwater shoreline as possible. Public and private resources
7		should be explored to further this policy. A reasonable goal is to
8		acquire for public access a minimum of 15% of the saltwater
9		shoreline and adjacent tidelands in Whatcom County.
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11	Policy 9E-2:	Continue to review the Nooksack River Plan (Jones and Jones,
12		1973) and implement those elements which are beneficial,
13		appropriate and economically feasible.
14 15	Policy 9E-3:	Provide pedestrian, interpretative and small boat access sites for
16	Fulley 7L-3.	a diversity of public shoreline.
17		a diversity of public shoreline.
18	Policy 9E-4:	When the County acquires property for flood storage or fish and
19	10110y 72 11	wildlife purposes, the County should consider secondary use for
20		park and open space purposes.
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22	Reason for Chang	e: Recreation Action Plan Item No. 22 is modified and proposed as

Reason for Change: Recreation Action Plan Item No. 22 is modified and proposed as Policy 9E-4

Recreation Resource Management Areas

These open space areas are identified as large undeveloped parcels of land having unique or attractive natural features. Often they will also contain extensive trail systems. They lack distinct boundaries and are intended to emphasize open space and recreation values. The land may or may not be in public ownership. It is not intended for Whatcom County to acquire these parcels of land but rather to secure conservation and access easements to ensure that public access is maintained and unique scenic areas preserved.

Goal 9F:	Identify large undeveloped parcels of land with unique or attractive features and with the cooperation/coordination of public agencies and private landowners provide conservation opportunities and, where possible, public access.
Policy 9F-1:	Thoroughly study each of the Recreation Resource Management Areas (RRMA) identified in the Comprehensive Park and Recreation Open Space Plan to identify their unique features, scenic quality and open space value. Studies should then be

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 made to determine how these qualities can be preserved for future generations.

Policy 9F-2: Trail systems within the RRMAs should be used for nonmotorized trail activities only.

licy 9F-3: While Whatcom County will probably not own the land within the RRMAs, it should take on a major management role to ensure that its recreation and open space value is maintained.

Policy 9F-4: A special advisory committee should be formed of users and land owners of the RRMAs. Their role will be to inventory, plan and prepare recommendations regarding the management of these areas.

Reason for Change: Based on recommendations from the Whatcom County Parks and Recreation Commission and in response to public comment, existing Chapter 9 references to Recreation Resource Management Areas (RRMA's) and RRMA Goal and Policies are flagged for deletion throughout this chapter. Input from the public indicates that the county's vision with respect to RRMA's may be outdated. Relevant aspects of the RRMA vision are addressed in other Recreation Chapter 9 Goals or Policies or in other comprehensive plan elements.

Off Road Vehicle Riding Areas

Recognizing that it is better to regulate and manage where off-road vehicle (ORV) riding may occur, the county attempted twice to develop an area for exclusive ORV use. Both proposals were met with controversy and not pursued. However, ORV riding still occurs and in many instances on land not suitable for that use and without the owner's permission. The end result is that ORV riding is impacting neighbors and the land in which riding occurs, and is in general creating a problem for less intrusive recreational activities.

Goal 9G: Coordinate with the DNR to provide ORV opportunities.

Policy 9G-1:

Recognizing that there will continue to be a demand for ORV riding, the county should continue to assess its role in the ORV program. Between the Washington State Department of Natural Resources and the Forest Service, some joint solution may be possible.

Activity Centers

Activity centers are indoor facilities which provide recreational opportunities. They include the existing senior/community centers, Plantation Rifle Range, and the

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Policy 9H-1:

Policy 9H-2:

Policy 9H-3:

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Roeder Home, and full scale indoor recreation centers (multi-purpose centers) and indoor aquatic facilities ...

Five of tThe eight senior/community centers managed by the county are owned by the Cities of are located in Bellingham, Ferndale, Blaine, Everson, Lynden, Sumas, Welcome and the PtPoint- Roberts Park District. Combined, these eight facilities served over 206,546 visitors in 2003, 80% of whom were seniors. There is an increasing trend for use by different agencies and community groups and even church congregations who rent the facilities in Lynden and Bellingham. With appropriate scheduling, the existing senior/community centers have the capacity to absorb additional activity.

The Plantation Rifle Range includes two outdoor ranges, a trap field, an indoor range, and a meeting room which served 16,824 people in 2003. It is a unique facility which receives 60% of its use from law enforcement agencies, educational activities and recreation.

The Roeder Home, donated to the County and on the National Historic Register, is a unique facility which provides space for meetings, and wedding receptions, special events and classes. and serves as the center for cultural arts programs in the County. This facility served 33,042 people in 2003.

As population numbers grow, the need for additional aquatic facilities should be reevaluated.

The East Whatcom Regional Resource Center in Maple Falls provides community services such as early childhood education, family support and health services, transportation, and community gardens.

Reason for Change: Updated to remove outdated information and add new information

Goal 9H: Encourage multi-use indoor activity centers to meet the needs of the population using public and private partnerships where possible.

Support multi-use of the existing senior/community centers to maximize their full potential.

Continue the cooperation between the County and the Cities and

Point Roberts Park District on ownership and management of the existing senior/community centers.

Evaluate the cost/benefit ratio of adding a multi-purpose facility

on the property owned by the Parks Department at Smith and

1 2 3		Northwest Roads to meet the expanding demand by all age groups in the Bellingham/Ferndale growth corridor.
4 5 6	Policy 9H-4:	Expand the Plantation Rifle Range to meet the needs of citizens and law enforcement agencies.
7 8 9	Policy 9H-5:	Acquire property for a buffer area around the Plantation Rifle Range to insure the ability to continue its use in the future.
10 11 12 13 14	Policy 9H-6:	Continue to utilize the Roeder Home as the for cultural arts facility flagship activities, community events and gatherings while utilizing partnerships, leased space, or creative opportunities to accommodate program expansion.
15 16 17 18	Policy 9H-7:	Continue to monitor the need for additional aquatic facilities in the community, with the basic assumption that Whatcom County will not be an indoor aquatic provider in the near future.
19 20 21 22	Policy 9H-8:	Continue to search for partnerships with other public agencies and private groups in providing recreation facilities such as golf facilities, camping, and resort centers.
23 24 25 26	Policy 9H-9:	Expand the partnership concept to incorporate school buildings and other public or private facilities which can accommodate meetings and recreational functions.
27 28	Park Facilities	
29 30 31 32 33 34	Goal 91:	As economically feasible, continue to implement the Whatcom County Comprehensive Park, Recreation and Open Space (CPROS Plan) goals and policies through adoption of the Whatcom County Comprehensive Plan Six-year Capital Improvement Program (CIP).
35 36	Reason for Chang Goal 91	e: Recreation Action Plan Item No. 5 is modified and proposed as
37 38 39 40	Policy 9I-1:	Continue to monitor park and recreation service needs throughout the county and encourage others to provide the identified service needs.
41	Reason for Change	e: Recreation Action Plan Item No. 1 is proposed as Policy 9I-1
42 43 44 45	Policy 91-2:	Develop facilities and areas that will be particularly attractive to Whatcom County residents.

1	Reason for Char	nge: Recreation Action Plan Item No. 6 is proposed as Policy 91-2
2	Dollar OL 2.	Develop and maintain facilities at a high standard. These
3 4	Policy 91-3:	Develop and maintain facilities at a high standard. These standards should be established in accordance with the
5		Whatcom County Comprehensive Park and Recreation Open
6		Space (CPROS Plan) and the Whatcom County Comprehensive
7		<u>Plan.</u>
8		
9	Reason for Char	nge: Recreation Action Plan Item No. 7 is proposed as Policy 91-3
10 11	Policy 91-4:	Design and develop recreation facilities for low maintenance.
12	1 0110 y 71 1.	Besign and develop recreation racinties for low maintenance.
13	Reason for Char	nge: Recreation Action Plan Item No. 8 is proposed as Policy 91-4
14		
15	Policy 91-5:	In keeping with policies in other chapters of this plan, develop a
16		mechanism consider strategies for ensuring the provision of
17 18		neighborhood community parks in accordance with appropriate standards when residential areas are developed outside of
19		incorporated areas. In the residential UGAs not associated with
20		cities and in Rural Communities mechanisms are needed for
21		acquisition, development and subsequent maintenance and
22		operations. Community Associations and Park Districts are
23		options to be explored.
24	Dancer for Char	and Decreation Action Discussion No. O is modified and museum of a
25 26	Policy 91-5	nge: Recreation Action Plan Item No. 9 is modified and proposed as
27	1 oney 71 3	
28	Policy 91-6:	Develop a strategic plan Continue to plan for full utilization of
29		the existing senior/community centers and explore partnerships
30		to help absorb future need.
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32		nge: Recreation Action Plan Item No. 10 is modified and proposed as
33 34	Policy 9I-6	
35	Policy 91-7:	Update and implement the master plan for the Plantation Rifle
36	1011Cy 71 7.	Range and Hovander Homestead Park Continue to identify and
37		develop major planning initiatives identified in the CPROS Plan.
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39	1	nge: Recreation Action Plan Item No. 12 is modified and proposed as
40	Policy 91-7	
41	Policy OL O:	Mark with timber companies and other private preparty surren
42 43	Policy 91-8:	Work with timber companies and other private property owners to Develop strategies to acquire the land currently leased for the land currently leased f
44		Plantation Rifle Range and a buffer around the rifle range.
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1 2	Reason for Char Policy 91-8	nge: Recreation Action Plan Item No. 13 is modified and proposed as
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4	Policy 91-9:	Galbraith/Lookout Mt Develop and implement a plan to
5	<u>1 Olicy 71 7.</u>	acquire Rights of Way for trail corridors and purchase of
6		additional park acreage, along with pursuit of formal usage
7		agreements with private land owners, to preserve the
8		recreational value for residents and tourists.
9 10	Reason for Char	nge: Recreation Action Plan Item No. 15 is proposed as Policy 91-9
11	reason for onar	igo. Recreation Action Flan Rem No. 10 is proposed as Folicy 71 7
12	Policy 91-10:	Stewart Mt Negotiate with Crown Corporation current
13	FUILLY 71-10.	·
		landowner to obtain formal usage agreements for access to
14		logging trails, to open public access corridors between Lake
15		Whatcom recreation areas and the South Fork Valley.
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17	Reason for Char	nge: Recreation Action Plan Item No. 16 is modified and proposed as
18	Policy 91-10	
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20	Goal 9J:	Develop a stronger financial base for recreational
21		services:
22		<u>56.77.556.</u>
23	Peason for Cha	nge: Recreation Action Plan "Funding" descriptive text is modified
23 24	and proposed as	· ·
ļ	and proposed as	s Godi 9J.
25 26	Dollov O.L.1.	Designing future recreation facilities and areas with the ability to
	Policy 9J-1:	Designing future recreation facilities and areas with the ability to
27		<u>charge user fees.</u>
28	5 6 01	
29		nge: Recreation Action Plan Item No. 39 is modified and proposed as
30	Policy 9J-1	
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32	Policy 9J-2:	Investigating Explore new innovative methods of financing
	Policy 9J-2:	
32 33 34	Policy 9J-2:	Investigating Explore new innovative methods of financing facility development, maintenance, and operating needs.
33 34		facility development, maintenance, and operating needs.
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33 34 35 36		facility development, maintenance, and operating needs.
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33 34 35 36 37 38	Reason for Char	facility development, maintenance, and operating needs. nge: Recreation Action Plan Item No. 40 is modified and proposed as Considering joint ventures with private clubs, public agencies,
33 34 35 36 37 38 39	Reason for Char Policy 9J-2	facility development, maintenance, and operating needs. nge: Recreation Action Plan Item No. 40 is modified and proposed as Considering joint ventures with private clubs, public agencies, commercial operations and other groups to build and maintain
33 34 35 36 37 38 39 40	Reason for Char Policy 9J-2	facility development, maintenance, and operating needs. nge: Recreation Action Plan Item No. 40 is modified and proposed as Considering joint ventures with private clubs, public agencies,
33 34 35 36 37 38 39	Reason for Char Policy 9J-2	facility development, maintenance, and operating needs. nge: Recreation Action Plan Item No. 40 is modified and proposed as Considering joint ventures with private clubs, public agencies, commercial operations and other groups to build and maintain
33 34 35 36 37 38 39 40	Reason for Char Policy 9J-2 Policy 9J-3:	facility development, maintenance, and operating needs. nge: Recreation Action Plan Item No. 40 is modified and proposed as Considering joint ventures with private clubs, public agencies, commercial operations and other groups to build and maintain
33 34 35 36 37 38 39 40 41 42	Reason for Char Policy 9J-2 Policy 9J-3:	facility development, maintenance, and operating needs. nge: Recreation Action Plan Item No. 40 is modified and proposed as Considering joint ventures with private clubs, public agencies, commercial operations and other groups to build and maintain facilities.
33 34 35 36 37 38 39 40 41	Reason for Char Policy 9J-2 Policy 9J-3:	facility development, maintenance, and operating needs. nge: Recreation Action Plan Item No. 40 is modified and proposed as Considering joint ventures with private clubs, public agencies, commercial operations and other groups to build and maintain facilities.

Policy 9J-4: Providing Seek to design and develop facilities that will encourage tourism.

Reason for Change: Recreation Action Plan Item No. 42 is modified and proposed as Policy 9J-4

Policy 9J-5: Consider the establishment of park impact fees based on the Growth Management Act.

Reason for Change: Recreation Action Plan Item No. 44 is proposed as Policy 9J-5

Recreation - Action Plan

General Park and Recreation Services

1. Continue to monitor park and recreation service needs throughout the county and encourage others to provide the identified service needs.

Reason for Change: Proposed as Policy 9I-1

2.—Stress a good public image and the importance of public relations to all employees of the Parks and Recreation Department.

Reason for Change: Recommend deletion

3.— As economically feasible, and as need warrants, implement the recreation and service programs in Chapter VII of the *Comprehensive Park and Recreation Open Space Plan*.

Reason for Change: Recommend deletion

4.—Continue to implement those elements of the Nooksack River Plan (Jones and Jones 1973) which are beneficial, appropriate and economically feasible.

Reason for Change: Recommend deletion, similar to existing Policy 9E-2

Park Facilities

5. As economically feasible, and as need warrants, implement the Comprehensive Park and Recreation Open Space Plan including the goals and policies and maps incorporated herein through adoption of the six-year capital improvement program.

Reason for Change: Modified and proposed as Goal 91

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42 43 44 -Develop facilities and areas that will be particularly attractive to Whatcom County residents.

Reason for Change: Proposed as Policy 91-2

-Develop and maintain facilities at a high standard. These standards should be established in accordance with the Comprehensive Park and Recreation Open Space Plan and the Whatcom County Comprehensive Plan.

Reason for Change: Proposed as Policy 91-3

8. Design and develop recreation facilities for low maintenance.

Reason for Change: Proposed as Policy 91-4

In keeping with policies in other chapters of this plan, develop a mechanism for ensuring the provision of neighborhood parks in accordance with appropriate standards when residential areas are developed outside of incorporated areas. In the residential UCAs not associated with cities and in Rural Communities mechanisms are needed for acquisition, development and subsequent maintenance and operations. Community Associations and Park Districts are options to be explored.

Reason for Change: Proposed as Policy 91-5

-Develop a strategic plan for full utilization of the existing senior/community centers and partnerships to help absorb future need.

Reason for Change: Proposed as Policy 91-6

Develop a master plan for the property at Smith and Northwest Road, contingent upon funding, to include an indoor multi-purpose center.

Reason for Change: Recommend deletion

Update and implement the master plan for the Plantation Rifle Range and Hovander Homestead Park.

Reason for Change: Proposed as Policy 91-7

-Work with timber companies and other private property owners to acquire the land currently leased for the Plantation Rifle Range and a buffer around the rifle range.

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Reason for Change: Proposed as Policy 91-8

Preserve additional cultural heritage sites such as the Hovander House, the Roeder Home, and Tennant Lake Interpretative Center for recreation purposes.

Reason for Change: Recommend deletion

-Galbraith/Lookout Mt. – Develop and implement a plan to acquire Rights of Way for trail corridors and purchase of additional park acreage, along with pursuit of formal usage agreements with private land owners, to preserve the recreational value for residents and tourists.

Reason for Change: Proposed as Policy 91-9

-Stewart Mt. - Negotiate with Crown Corporation to obtain formal usage agreements for access to logging trails, to open public access corridors between Lake Whatcom recreation areas and the South Fork Valley.

Reason for Change: Proposed as Policy 91-10

Preservation of Natural Areas

-Complete the inventory and study of Recreation Resource Management Areas in accordance with policies under goal 9(F).

Reason for Change: Recommend deletion

-Make it advantageous to land developers and landowners to dedicate land for public use.

Reason for Change: Recommend deletion

-Develop design standards that provide for the integration of open space and recreation opportunities within subdivisions, planned unit developments and other development proposals.

Reason for Change: Recommend deletion

-Create alternative revenue sources and develop mechanisms to earmark funds to help pay for the acquisition, maintenance and operation of parks, open space and shoreline access.

Reason for Change: Recommend deletion

21.—Develop mechanisms for land banking of public open space.

Reason for Change: Recommend deletion

22. Prime open space, and river corridors and natural areas should be designated and prioritized for future acquisition. River corridors will be evaluated for increased wetland/water storage areas for flood mitigation and fish and wildlife habitat and potential secondary use for reservoirs as park and open space attractions.

Reason for Change: Proposed as Policy 9E-4

23. Develop specific implementation strategies for those elements of the *Natural Heritage Plan* that are appropriate, beneficial, consistent with this plan and within the County's fiscal capabilities. Review the Natural Heritage Plan annually and incorporate appropriate items in the Capital Facilities planning for parks and recreation in future years.

Reason for Change: Proposed as Policy 9C-28

24. Continue the partnerships with other organizations, groups, or individuals consistent with the goals identified in the Natural Heritage Plan for Whatcom County.

Reason for Change: Proposed as Policy 9C-28

Trails

25. Incorporate existing and proposed trails into a comprehensive and integrated system of looped and interconnected trails which give users a wide choice of routes and environments.

Reason for Change: Proposed as Policy 9C-2

26. Continue to update the trails inventory to identify all designated and nondesignated trails in the county.

Reason for Change: Proposed as Policy 9C-19

27. Work with private property owners and developers to acquire trail corridors or easements. Monitor land development proposals to ensure that existing trails are not lost. 1 2 3

Reason for Change: Modified and proposed as Policy 9C-20

 28.—Provide non-motorized access to regional recreational and outstanding scenic areas in the county.

Reason for Change: Proposed as Policy 9C-21

29.—Reduce conflicts between the various trail user groups and provide appropriate signage.

Reason for Change: Proposed as Policy 9C-22

30. Provide bike lanes or wide shoulders where appropriate in conjunction with major road improvements.

Reason for Change: Modified and proposed as Policy 9C-23

31.—Coast Millennium Trail - Continue to develop trail corridors, particularly offroad segments such as the airport connector and shoreline access.

Reason for Change: Proposed as Policy 9C-24

Hertz North Lake Whatcom Trail Extension - Develop and implement a plan to either acquire Rights of Way for a trail corridor along the abandoned RR R/W between the existing North Shore Trail and Blue Canyon Road or pursue an alternative route to link these points.

Reason for Change: Proposed as Policy 9C-25

33. Bay to Baker Trail - Develop and implement a plan to secure Rights of Way for trail segments along the abandoned RR R/W in conjunction with the Nooksack River Trail to achieve a contiguous trail system between communities and recreation areas.

Reason for Change: Proposed as Policy 9C-26

34. Nooksack River Trail - Develop and implement a plan to acquire Rights of Way for a trail corridor and picnic areas along the Nooksack River between Ferndale and Glacier, to provide recreation opportunities, inter-community transportation and tourism development.

Reason for Change: Proposed as Policy 9C-27

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-Implement the goals, policies and recommendations of the latest Whatcom County Bicycle Plan that are consistent with this plan and within the County's fiscal capabilities.

Reason for Change: Proposed as Policy 9C-16

Continue to update the Whatcom County Bicycle Plan as needs and conditions change.

Reason for Change: Proposed as Policy 9C-16

-Develop a Growth Management Act based ordinance to encourage dedication of trail corridors in the consideration of park or transportation mitigation, as new subdivisions and development occurs, if the trail has been identified in a park, trail, open space or other plan adopted by Whatcom County.

Reason for Change: Similar to existing Policy 9D-5

-Develop design standards that include the integration of trails within subdivisions, planned unit developments and other development proposals to provide internal circulation and connect to nearby commercial and activity centers, and recreational opportunities.

Reason for Change: Similar to modified Policy 9C-17

Funding

Develop a stronger financial base for recreational services by:

Reason for Change: Modified and proposed as Goal 9J

-Designing future recreation facilities and areas with the ability to charge user fees.

Reason for Change: Proposed as Policy 9J-1

Investigating new innovative methods of financing facility development, maintenance, and operating needs.

Reason for Change: Modified and proposed as Policy 9J-2

-Considering joint ventures with private clubs, public agencies, commercial operations and other groups to build and maintain facilities.

1	Reason for Change: Proposed as Policy 9J-3
2 3 4	42.—Providing facilities that will encourage tourism.
5	Reason for Change: Proposed as Policy 9J-4
6 7 8 9	43. Where timber needs to be removed due to disease, windfall or for park facility improvements, timber shall be harvested and sold using best management practices.
11	Reason for Change: Recommend Deletion
12 13 14 15	44. Consider the establishment of park impact fees based on the Growth Management Act.
16	Reason for Change: Proposed as Policy 9J-5
17	